Payphone Use Among Low-Income Canadians

A report prepared by L'Union des consommateurs March 2003

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Table of contents

1. Methodology	
2. Socio-demographic characteristics	p. 2
3. Access to telephone service	
4. Frequency of payphone use	p. 4
5. Nature of calls	p. 5
a. Reasons for use	•
b. Types of use	
c. Methods of payment	
6. Importance of payphones	p. 8
7. Service	p. 8
a. Availability of payphones	•
b. Locations where payphones are used	
c. Reliability of payphone service	
8. Conclusions	p. 10

1. Methodology

This survey was designed in order to research the use of and perceptions towards payphones by low-income persons. Through BCPIAC, CAC, PIAC and Union des consommateurs' networks and member groups, we identified community organizations and locations where it was expected to find a high proportion of low-income persons, including organizations that provide basic needs (ie. food banks, clothing, advocacy, etc.), seniors' organizations, disability organizations, and rural organizations. This methodological choice purposively weighted the sample towards lower income households. A list of all places surveyed is provided in Appendix A.

Many of these organizations asked their employees or volunteers to survey members and users of their services. In Toronto and Vancouver, we hired people to conduct the surveys. In these cases, the person made an appointment in advance to arrange to conduct the surveys when it was likely that a large number of members and users would be at the location. The persons conducting the survey filled out individual survey forms. The survey (Appendix B) was prepared in English and translated to French. The people conducting the surveys were given an instruction sheet, an introductory script and a sheet of additional information to be referred to if the persons surveyed asked them questions. These documents are provided in Appendix C.

The survey was conducted between February 17th and February 28th. The survey was administered randomly to people present at the participating community organizations. Each survey took approximately 5-10 minutes to complete.

The entire sample of respondents were asked four questions at the start of the survey: 1) ownership of a land line, 2) ownership of a cellular phone, 3) estimated use of payphones, and 4) perceived importance of pay phone calls received from others. The entire sample was also asked about their socio-demographic characteristics. Only those who reported using payphones were asked the remaining questions. A subset of the respondents was asked two additional questions: people who had no phone, either land line or cellular, were asked where they place phone calls and where they receive phone calls.

2. Socio-demographic characteristics

Number of people surveyed

516

List of sub-groups into which the data has been broken down

Breakdown according to whether or not the respondents have a phone See section 3 below

Breakdown according to gender

	n	
Number of men	301	58%
Number of women	215	42%
Urban/rural breakdown		
Orban/rurai breakdown		
	n	
Number of people from a large urban center		
(500,000 people or more)	362	70%
Number of people from smaller communities	154	30%
Breakdown by province		
2. canadam 2y province		
	n	
Alberta	20	4%
British Columbia	71	14%
Nova Scotia	20	4%
Ontario	160	31%
Quebec	245	47%
Breakdown by age group		
	n	
Less than 18	13	2.5%
18-24	37	7%
25-29	50	10%
30-34	45	9%
35-44	126	24%
45-54	99	19%
55-64	60	11.5%
65 and over	19	4%
NR	67	13%

Breakdown following income

	$\mathcal N$	
Less than 10,000\$	216	42%
10,000\$ to 19,999\$	97	19%
20,000\$ to 29,999\$	60	12%
30,000\$ to 39,999\$	16	3%
Over 40,000\$	20	4%
NR	107	21%

Breakdown following housing arrangements

	n	
Living alone	247	48%
Couple with children	52	10%
Couple without children	35	7%
One adult with children	47	9%
Two or more unrelated persons	34	7%
Living with parents	7	1%
Other	12	2%
NR	82	16%

3. Access to telephone service

Among the people surveyed, a large group (a quarter of the sample) had no phone service whatsoever.

	n	
Number of people without any phone service	129	25%
Number of people with only land line	245	47.5%
Number or people with only cell phone	59	11.5%
Number of people with land line and cell phone	83	16%

Sub-group analysis shows that the percentage of people without a land line is larger in cities and smaller in rural areas.

4. Frequency of payphone use

People with low-incomes rely heavily on payphones. The number of low-income people who use payphones daily is twenty times more than reported by the nation-wide telephone survey of Canadians completed by Ekos (the Ekos Survey)¹. Those who use payphones at least once a week constitute a group that is seven times larger than in the general population at large.

		Ekos Survey
Never	7%	30%
Less than once a year	5%	20%
A few times a year	13%	32%
At least once a month	16%	11%
At least once a week	37%	5%
Every day	22%	1%

Percentages in most sub-groups follow the total percentages. However, as is the case in the Ekos Survey, younger users tend to use payphones more. Data for users 29 years old and under is as follow:

Never	1%
Less than once a year	4%
A few times a year	11%
At least once a month	15%
At least once a week	38%
Every day	31%

Other than this, sub-group analysis confirms the hypothesis that people who don't own a phone rely even more heavily on payphones.

Never	5%
Less than once a year	2%
A few times a year	5%
At least once a month	12%
At least once a week	36%
Every day	40%

The heavy reliance on payphones by this sub-group of people without land line or cell phone is confirmed by the response to the question: When you need to make a phone call, where do you go?

Use payphone	82%
Use phone in community centre	52%
Friend, family, neighbour	34%
Other	10%

¹ Ekos Research Associates Inc., Payphone Use in Canada - Final Report, February 2003.

We also asked people without phones how they received phone calls from others. Considering that a limited number of payphones can receive phone calls (among them TTY equipped phones), percentages of people who use payphones in such a way are necessarily small.

Use payphone	17%
Voicemail	18%
Pager	5%
Friend, family, neighbour	26%
Other	15%
Does not receive phone calls	32%

5. Nature of calls

a) Reasons for use

Low-income people use payphones for the following reasons:

Important personal calls (e.g., spouse, children)	69%
Convenience calls (e.g., to get directions, call a taxi)	58%
Important services (social services, school, doctor, lawyer)	55%
Emergency	50%
Social calls (just to chat)	45%
Employment-related (job hunting, work calls)	38%
Other	7%

An additional question was asked in the low-income survey to evaluate the motivation behind the respondents' use of payphones. People were asked which of the following elements (possibly more than one) motivated them to use payphones in the last year. An overwhelming majority (71%) say that they use payphones because they have no other option.

No other option	71%
Most convenient at the time	46%
Privacy	18%
Other	4%

There are a number of differences in the nature of payphone use according to age and whether or not respondents have phone service.

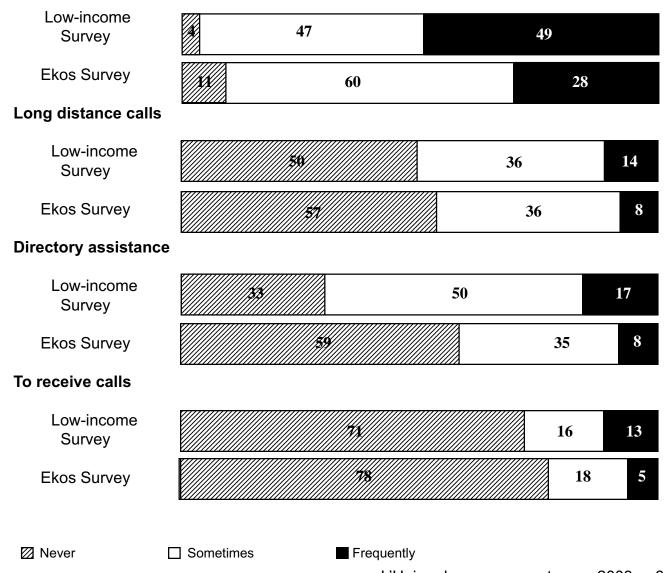
- People without any phone whatsoever are much more likely to have made calls for important services (72%) and work-related, possibly job hunting, calls (51%).
- Those 29 or under are more likely to have made calls for important services (70%).
- Those in the 30-34 age group are more likely than average to have made both convenience calls (70%) and work-related calls (50%).

- Those in 55 or over are less likely to have made emergency phone calls (35% in the case of the 55-64 age group and 29% in the 65 and over age group).
- Those in the 65 and over age group are significantly less likely to have used payphones for all reasons except social calls which they cite more often then average (59%).

b) Types of use

People with low-incomes use payphone services in percentages that are similar to those found in the Ekos Survey. There are two differences: their use of payphones for local calls is more likely to be frequent and they tend to call directory assistance more.

Local calls



Sub-group analysis shows that in rural areas people's evaluation of their use of payphones is lower than city dwellers' evaluation. People in rural areas use payphones less both to make local calls (40%) and calls to directory assistance (10%). Moreover, although the percentage of frequent users of long distance in payphones is the same, more people in rural areas claim that they never make long distance calls from a payphone (59%).

c) Methods of payment

Coins are the most popular method of payment for people with low-incomes. Low-income people are slightly more likely to use coins and prepaid cards than is the general population, but are less likely to use calling cards. Not surprisingly, a very small percentage of people with low-incomes use credit cards.

		Ekos Survey
Coins	92%	84%
Prepaid cards	28%	23%
Collect calls	22%	29%
Calling cards	20%	42%
Third party billing	9%	8%
Credit cards	3%	11%

Of the many possible methods of payment a person might use, respondents were asked to single out the one that they use the most often. Again, coins and prepaid cards are used somewhat more by this group than by the population in general.

		Ekos Survey
Coins	75%	65%
Prepaid cards	11%	6%
Calling cards	8%	19%
Collect calls	3%	5%
Credit cards	2%	2%
Third party billing	1%	1%

6. Importance of payphone calls

All respondents were asked if it was important for them that others can use payphones to reach them. Respondents were asked to rate the importance of phone calls that they receive from someone else using a payphone on a scale ranging from 1 to 7. 1 and 2 are grouped as "Not important", 3, 4 and 5 as "Somewhat important" and 6 and 7 as "Very important".

		Ekos Survey
Not important	15%	21%
Somewhat important	29%	30%
Very important	52%	47%
NR	4%	2%

7. Service

a) Availability of payphones

Two thirds of respondents feel that it is very important that payphones are available in the area where they live.

Not important	4%
Somewhat important	22%
Very important	67%
NR	7%

Percentages in all sub-groups follow these percentages closely.

Availability of payphone service was rated as good or excellent by a large number of respondents (61%). However, a significant number of respondents rated the availability as only fair or poor (38%).

Excellent	25%
Good	37%
Fair	26%
Poor	12%

Percentages in most sub-groups follow the total averages. However, in the case of phoneless people, the percentage of users rating the availability of payphones as fair or poor is lower than average but still significant at 31%. The fact that they give a somewhat better score on the issue of payphone availability might be explained by the fact that they have identified payphones that they use regularly.

b) Locations where payphones are used

The survey shows that there are four types of places where nearly or more than 50% of people with low income use payphones. These are street phones, phones in shopping centres, phones in bus/train/subway stations, and phones in hospitals and clinics.

Shopping centres	60%
Street	56%
Train/bus/subway stations	56%
Hospitals or clinics	47%
Gas stations	41%
Schools	31%
Restaurants	21%
Other	13%

Sub-group analysis shows differences between urban and rural users. Urban users identified, in decreasing order of use, street, shopping centres, train/bus/subway stations, hospitals or clinics, gas stations, schools, restaurants and other places. Rural users, in contrast, mostly use phones in shopping centres, followed head-to-head by phones in hospitals or clinics and gas stations, then in decreasing order, schools, train/bus stations, restaurants, other places and street phones.

c) Reliability of payphone service

Some users have been frustrated when wanting to use a payphone. One person out of five reported having frequently found payphones out of work.

Frequently	21%
Sometimes	64%
Never	15%

8. Conclusions

1. A large proportion of very poor people have no phone of their own.

The fact that 25% of the people surveyed had no phone whatsoever sheds a particular light on the issue of access to phone services. This shows that managing without a phone is a fact of life for many poor Canadians.

2. People with a low income and younger people are frequent users of payphones.

Almost all respondents to this survey said they use payphones and three out of five said they use them frequently (daily or weekly). Over two-thirds of respondents 30 years and under are frequent users.

3. Coins still are the most convenient way of ensuring service

The majority of payphone users use coins to pay for calls. This method is by far the most popular way of paying for calls.

4. Availability of payphones is important

Two-thirds of the people surveyed responded that it is very important for payphones to be available in the area where they live.

Appendix A List of places surveyed

Edmonton Food Bank

First United Church Food Bank, Vancouver Advocacy Access, BC Coalition of People with Disabilities, Vancouver Surrey Food Bank, Vancouver 411 Senior's Drop-in Centre, Vancouver Rural Women's Project, Sointula

Metro Food Bank Society, Halifax

Salvation Army Family Services Food Bank, Sault St. Marie People with Aids Foundation Food Bank, Toronto Fort York Food Bank, Toronto Parkdale Activity Recreation Centre Food Bank, Toronto Oasis Dufferin Community Centre Food Bank, Toronto High Park Baptist Church Food Bank, Toronto Centre for Active Resources Food Bank, Toronto

ACEF de Lanaudière, Joliette

ACEF du Grand-Portage, Rivière-du-Loup

Banque alimentaire de Rivière-du-Loup

ACEF de la Rive-Sud-de-Québec, Lévis

Banque alimentaire Le Grenier, Lévis

Les Quatre-vents, organisme de soutien en santé mentale, Lévis

ACEF de l'Estrie, Sherbrooke

Soupe populaire La Chaudronnée, Sherbrooke

Centre coopératif des locaux communautaires de Sherbrooke, Sherbrooke ACEF de Granby,

Banque alimentaire de Granby

ACEF de l'Abitibi-Témiscamingue, Rouyn

Banque alimentaire Croc-ensemble, Trois-Pistoles

Banque alimentaire de la Maisonnée, Montréal

Banque alimentaire du comité social Centre-Sud, Montréal

Comptoir alimentaire de Villeray, Montréal

Accueil Bonneau, refuge pour sans-abris, Montréal

La Maison du père, refuge pour sans-abris, Montréal

Appendix B Questionnaire

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Name of place surveyed
     City or town
1. Do you have a home phone?
Base 516
Yes 328 64%
No 188 36%
2. Do you have a wireless (cell) phone?
Base 516
Yes 138 27%
No 378 73%
IF YES TO Q1 or Q2, SKIP Q3 – Q4:
3. When you need to make a phone call, where do you go? (tick all that apply)
Base 129
Pay phone
              106 82%
Free community phone
                        67
                             52%
Neighbour or friend's phone
                             44
                                34%
Other – specify 13
                  10%
4. How do you receive phone calls from others?
Base 129
Voicemail service
                   23
                        18%
              5%
Pager
         6
                   26%
Friend's phone 34
Payphone that allows incoming calls 22
                                      17%
Other – specify 19
                   15%
Don't generally receive calls from others 41
                                           32%
5. How often do you use public payphones to make telephone calls?
Base 514
Would you say:
Every day 111 22%
At least once a week 187 36%
At least once a month
                        84
                             16%
A few times a year 69
                        13%
Less than once a year
                        24
                             5%
         38 7%
Never
```

6. How important is it that others can use payphones to call you? Base 516

(Please respond using the following 7-point scale where 1 means not at all important, 7 means extremely important and the mid-point 4 means somewhat important.)

1. Not at all important 65 13%

2. - 18 3%

3. - 15 3%

4. Somewhat important 112 22%

5. - 20 4%

6. - 24 5%

7. Extremely important 244 47%

NR 13 3%

IF YOU HAVE ANSWERED "NEVER" TO QUESTION 5, PLEASE STOP HERE

7. In which of the following locations do you use payphones:

Base 478

(tick all that apply)

On the street 270 56%

In train or bus stations or in public transit facilities 266 56%

In shopping centres 289 60%

At gas stations or rest areas 194 41%

In Hospitals, clinics 225 47%

At School 146 31%

At Restaurant or hotels 101 21%

Other 61 13%

8. What types of calls have you made from a payphone in the past year?

Base 478

(tick all that apply)

Emergency 241 50%

employment-related (job hunting, work calls, etc.) 182 38%

important services (social services, school, doctor, lawyer, etc.) 264 55%

important personal calls (e.g., spouse, children) 328 69%

social calls (just to chat, keep in touch with family and friends,

or decrease isolation) 214 45%

convenience calls (e.g., to get directions, call a taxi...) 276 58%

other – specify 35 7%

9. How often do you use a payphone for the following purposes?

Base 477

(Answer Frequently, Sometimes, or Never)

Local calls

Frequently 232 49% Sometimes 223 47%

Never 20 4%

Base 427

LD calls

Frequently 58 14% Sometimes 155 36% Never 212 50%

Base 443

calls to directory assistance

Frequently 76 17% Sometimes 221 50%

Never 145 33%

Base 435

to receive calls from other people

Frequently 56 13% Sometimes 69 16%

Never 309 71%

10. When you use a payphone, it's because:

Base 478

(tick all that apply)

you have no other option 341 71%

you have other options, but you want privacy 84 18%

you have other options, but it's

the most convenient way to call at that time 218 46%

other – specify 21 4%

11. Which of the following methods of payment have you used when making payphone calls during the last year?

Base 478

(Tick more than one, if applicable)

Coins 439 92%

Pre-paid card 136 28%
Credit card 13 3%
Calling card 95 20%
Collect call 106 22%
Third party billing 41 9%

12. And which of these methods of payment do you use most often?

Base 475

Coins 356 75%

Pre-paid card 52 11% Credit card 10 2% Calling card 38 8% Collect call 14 3%

Third party billing 5 1%

13. Would you object if payphones no longer accepted coins?

Base 466

Yes 424 91%

No 42 9%

14. Some phone companies would like to raise payphone rates to 50¢. Would this make a difference to your use of payphones?

Base 475

I would use pay phones less 272 57% I wouldn't change my habits 183 39% I would use pay phones more 20 4%

15. How often, if ever, have you tried to use a payphone and found that it is not working? Base 458

Would that be. . .

Frequently 93 20% Sometimes 295 64% Never 70 15%

16. How important is it to you that payphones are available in the area you live? Base 478

(Please respond using the following 7-point scale where 1 means not at all important, 7 means extremely important and the mid-point 4 means somewhat important.)

1. Not at all important 15 3%

2. - 6 1%

3. - 6 1%

4. Somewhat important 77 16%

5. - 20 4% 6. - 42 9%

7. Extremely important 278 58%

NR 34 7%

17. How would you rate the availability of payphone service (number and location of payphones) where you live?

Base 478

Excellent 121 25% Good 175 37%

Fair 125 26%

Poor 57 12%

18. Would you say that the availability of payphones is better, worse or about the same as it was ten years ago?

Base 433

Better 127 29% Same 122 28% Worse 116 27% Poor 68 16%

19. In which of the following age group are you?

Less than 18 years old

18-24 years old

25-29 years old

30-34 years old

35-44 years old

45-54 years old

55-64 years old

65 years old or more

Does not answer

20. Which of the following describes your household status?

One person, living alone

A married/common law couple with children

A married/common law couple without children

One adult with children

Two or more unrelated persons

Living with parents

Other

Does not answer

21. What is your annual household income from all sources before taxes?

Less than \$10,000

\$10,000 to \$19,999

\$20,000 to \$29,999

\$30,000 to \$39,999

\$40,000 or over

Does not answer

Please take down the gender of the person.

Male Female

Appendix C Instruction sheet, introductory script and sheet of additional information

Instructions to the people who administer the Pay Phone Survey

- 1. Before starting, read through the questionnaire yourself and make sure that you understand all the questions. For information, please call Jean Sébastien (514) 521-6820, Pippa Lawson (613) 562-4002 or Pat MacDonald (604) 687-3063.
- 2. Interpretation of choice of answers to some question: **3 and 4**Family, neighbour or friend's phone can be either a home phone, a business phone or an individual's cell phone; **20** couples can be same sex or opposite sex.
- 3. Identify on the proper space on the questionnaire (on top of the first page) the locations at which you are administering the survey "Food Bank", "Shelter for the homeless", "Resource centre for drug users", etc. as appropriate.
- 4. Do not allow people to fill the form in themselves.
- 5. Read the general presentation for survey on the first page and ask for consent as we suggest on the last page of this document. If people surveyed want more info, you can use the info attached to this document. Do not add personal opinions or comments about payphones or general telephone issues to avoid influencing the person surveyed. Read the text and questions to the person exactly as it is written.
- 6. Read the introductory paragraph to each person before starting in on the questions.
- 7. If a person refuses to answer a question, do not force them, just leave that answer blank.
- 8. Remember to thank the person for doing the survey.

Return all completed surveys at the following address:

Union des consommateurs 1000 Amherst, Suite 300 Montreal (Québec) H2L 3K5

Additional Information to provide upon request:

1. Who are the groups sponsoring this survey?

Public Interest Advocacy Centre, Ottawa l'union des consommateurs, Montreal B.C. Public Interest Advocacy Centre, Vancouver Manitoba Public Interest Law Centre, Winnipeg

These organizations are non-profit groups who represent the interests of ordinary consumers in matters involving public utilities and essential services.

2. Why are they doing this survey?

The survey is being done in order to determine consumer needs regarding payphone service. The CRTC – the federal agency that regulates telephone companies – has initiated a public proceeding on payphone service, and has asked for public comment.

The groups sponsoring this survey intend to file comments on behalf of consumers, based on the information they get from the survey.

3. How do I tell the CRTC what I think about payphone service?

If you have strong views about payphone service, you should let the CRTC know. You can contact the CRTC at a toll free telephone number: 1-877-249-2782,

on the Internet at www.crtc.gc.ca by e-mail at info@crtc.gc.ca or by mail at CRTC, Ottawa, Canada, K1A 0N2

The deadline for public comments is June 2, 2003.

A national coalition of consumer groups is undertaking a research project to find out the extent to which people rely on payphones, and the problems, if any, that they have with payphone service.

The interview should require about five minutes of your time. **Your** participation is entirely voluntary.

Any information obtained in connection with this study will remain anonymous and non-identifiable. We will use this information to help us in our work. All the information from people we talk to gets mixed together so that no one will know about your personal information, and we will not give out your name to anyone. You can refuse to answer any questions I ask you and you can stop the questions at anytime.

Can I go ahead with the survey?
Thank you.
Location (City + specific place)